

NORTHWEST MUNICIPAL CONFERENCE

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www.nwmc-cog.org



*A Regional Association of Illinois
Municipalities and Townships
Representing a Population of Over One Million*

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**NORTH SHORE COUNCIL OF MAYORS
TECHNICAL COMMITTEE MEETING
Wednesday, December 20, 2017
8:30 a.m.
Skokie Village Hall
5127 Oakton Street, Skokie, IL**

AGENDA

- I. Call to Order**
- II. Approval of Meeting Minutes – September 27, 2017 (Attachment A)**
Action Requested: Approval of the Minutes
- III. Agency Reports**
 - A. Pace**
 - B. IDOT Highway Report**
 - C. Cook County Department of Transportation and Highway**
 - D. Illinois Tollway**
 - E. Chicago Metropolitan Agency for Planning (CMAP)**
 - F. IDOT Local Roads**
- IV. North Shore Council of Mayors Surface Transportation Program (STP)**
 - A. Modifications to Council of Mayors STP Allocation (Attachment B)**
Staff will provide an update on CMAP efforts to revise how STP funds are allocated in the region and the proposed future framework for STP allocation.
Action Required: Informational/Discussion
 - B. North Shore Council STP FFY 2017-2021 (Attachment C)**
Staff will provide an overview of the North Shore Council’s STP for FFY 2018-2021.
Action Requested: Informational
- V. Congestion Mitigation and Air Quality (CMAQ) Program Update (Attachments D)**
Staff will provide an update on current North Shore Council area CMAQ projects.
Action Requested: Informational
- VI. Illinois Transportation Enhancement Program (ITEP), Transportation Alternatives Program (TAP) and Safe Routes to School (SRTS) Program Update (Attachment E)**
Staff will provide an update on current North Shore Council area ITEP, TAP, and SRTS projects.
Action Requested: Informational

VII. North Shore Council of Mayors Annual Report (Attachment F)

Staff will present the draft annual report for the North Shore Council of Mayors for federal fiscal year 2017. The report covers activities from October 1, 2016 to September 30, 2017.

Action Requested: *Approval*

VIII. Revised 2018 Meeting Dates (Attachment G)

Due to a conflict with the new CMAP STP Project Selection Committee meetings, staff is requesting the North Shore Council of Mayors Technical Committee meetings be moved to the third Wednesday of the month.

Action Requested: *Discussion/ Approval*

IX. Other Business

X. Next Meeting

The next meeting of the North Shore Technical Committee is tentatively scheduled for March 28, 2018 at the Skokie Village Hall.

Action Requested: *Informational*

XI. Adjournment

North Shore Council of Mayors Technical Committee

Wednesday, September 27, 2017

8:30 a.m.

Skokie Village Hall

MINUTES

Committee Members Present:

Erik Cook, Chair, Village of Skokie
James Bernahl, Village of Winnetka
Patrick Brennan, Village of Kenilworth
Matt Havlik, Village of Winnetka
Anna Kesler, Village of Glencoe
Greg Kramer, Village of Northfield
Dan Manis, Village of Wilmette
Sat Nagar, City of Evanston
Shane Schneider, Village of Glenview
Chris Tomich, Village of Morton Grove
Adriana Webb, Village of Glenview

Others Present:

Steve Andrews, Pace
John Beissel, Robinson Engineering
Dave Block, TranSystems
Steve Frerichs, Chastain & Associates
John Mick, Baxter & Woodman
Russell Petrowiak, CMAP
Brian Pigeon, NWMC
Eric Rose, Thomas Engineering Group
Andre Santos, Traffic Control Corp.
Matt Schmitz, Cook County Department of Transportation and Highways
Sagar Sonar, Stanley Consulting

I. Call to Order

Mr. Cook called the meeting to order at 8:35 a.m.

II. Approval of Minutes

Mr. Cook asked if there were any changes to the June 28, 2017 minutes. On a motion by Mr. Tomich, the committee approved the minutes as presented.

III. Agency Reports

a. Pace

Mr. Andrews described the 2018 pace budget hearings, progress on the Pulse Milwaukee and Dempster Line projects, the I-94 bus-on-shoulder program and the Pace/CTA North Shore Coordination Plan.

b. IDOT Highways Report

Mr. Pigeon distributed the IDOT status sheets.

c. Cook County Department of Transportation and Highways

Mr. Pigeon distributed the Cook County status sheets.

d. Illinois Tollway

No report.

e. Chicago Metropolitan Agency for Planning (CMAP)

Mr. Petrowiak noted that the CMAP board had approved the draft CMAQ and TAP program. He discussed the large number of STP projects targeting the January construction letting and described how STP projects would be funded going forward. He also discussed work on the On To 2050 plan including a series of snapshot reports CMAP were working on and the Regional Highway Traffic Signal Inventory. He discussed GATA requirements for federally funded projects.

f. IDOT Local Roads

Mr. Pigeon distributed the IDOT local roads status sheets.

IV. North Shore Council of Mayors Surface Transportation Program (STP)

A. Modifications to Council of Mayors STP Allocation

Mr. Pigeon described the ongoing process initiated by CMAP staff to revise how STP funds are allocated in the region, moving from a population-based model to one based on performance measures. He described the draft memorandum of understanding which was sent to the Council of Mayors Executive Committee and described some concerns raised by the Northwest Municipal Conference. He described the "shared fund" which would be used to fund larger regionally significant projects through the region.

The committee raised concerns regarding the shared fund and how the suburban councils would fare in the project selection process. Mr. Petrowiak discussed some of the types of projects eligible for shared fund money. Mr. Bernahl asked if there would be a review period to assess the impact of the new system. Mr. Petrowiak replied that there would be.

B. North Shore Council STP (FFY17-21)

Mr. Pigeon described the status of the current North Shore STP noting that the council would end the fiscal year with a negative balance but the new allocation system would forgive negative STP balances at the end of FFY2020.

- C. Program Modification Request**
Mr. Pigeon described the proposed modifications to the STP program. Mr. Bernhal asked that the Construction phase of the Willow Road project be moved back to FFY19. Mr. Brennan asked that the Kenilworth Avenue resurfacing be moved from FFY18 to FFY19. On a motion by Mr. Bernhal, seconded by Mr. Tomich the committee voted to approve the program modifications with the amendments noted by Mr. Bernhal and Mr. Brennan.
- D. Three Percent Cost Increase**
Mr. Pigeon noted that as a matter of course, the North Shore Council grants a 3% cost increase to account for inflation to each project in the program at the beginning of the fiscal year. On a motion by Mr. Tomich, seconded by Mr. Bernhal, the committee voted to approve the cost increase.
- E. Advanced Funding FFY2018**
Mr. Pigeon and Mr. Petrowiak described how advanced funding would be done away with under the new STP allocation system and that during the transition, the entire region would program projects from one pot of money and be subject to one fiscal constraint. Mr. Pigeon recommended that the committee approve the recommendation to allow the planning liaison to seek advanced funding on the unlikely chance the CMAP board did not approve the new STP allocation system. On a motion by Mr. Bernhal, seconded by Mr. Brennan, the committee voted to approve the measure with the removal of the two project phases which had been moved out of fiscal year 18.
- V. Congestion Mitigation and Air Quality Program (CMAQ)**
Mr. Pigeon described the current North Shore CMAQ program. He described the region's projects that were recommended for funding in the recently closed CMAQ and TAP call for projects
- VI. Illinois Transportation Enhancement Program (ITEP) Transportation Alternatives Program (TAP) and Safe Routes to School**
Mr. Pigeon provided an update on the North Shore Council ITEP program, TAP program and safe routes to schools program as outlined in the spreadsheet. He noted that a new call for ITEP projects would open October 3 and close December 1.
- VII. 2018 Meeting Dates**
Mr. Pigeon presented the committee with the draft meeting dates for 2018.
- VIII. Council of Mayors Executive Committee Representative**
Mr. Pigeon noted that in light of Northbrook President Sandra Frum stepping down from the role of representative to the Council of Mayors Executive Committee, the Technical Committee would need to recommend a replacement. Staff recommended Glencoe President Lawrence Levin. On a motion by Mr. Bernhal, seconded by Mr. Cook, the committee voted to approve the recommendation.

IX. Other Business

None

X.

XI. Next Meeting

Mr. Cook noted that the next meeting was scheduled for September 20.

XII. Adjournment

On a motion by Mr. Tomich, the committee unanimously voted to adjourn at 9:50 a.m.

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To: Northwest Council of Mayors, North Shore Council of Mayors

From: Mike Walczak, Transportation Director
Brian Pigeon, Program Associate for Transportation

Subject: STP Project Selection Committee

Date: December 15, 2017

The Surface Transportation Program (STP) Project Selection Committee held its first meeting on December 12 at CMAP. The responsibilities of the committee are: establish active program management strategies for all STP projects; determine the methodology for selecting projects to receive STP funds from the regional Shared Fund; and, approve the program of Shared Fund projects and monitor their progress. The committee consists of seven members: three Council of Mayors representatives; three representatives from the City of Chicago; and, a CMAP staff member who chairs the committee. Non-voting members represent IDOT, the counties, RTA and the Federal Highway Administration.

Starting in January, the committee will begin considering the issues and options for active program management. The active program management system will ensure projects remain on schedule or are moved out of the program until they can progress. A similar system has been in place since 2014 for the CMAQ and TAP programs.

The development of the Shared Fund methodology will begin in February and will determine which project types will be eligible for funding and how projects will be scored. Local municipalities and the City of Chicago will all be eligible to apply to the Shared Fund program.

Both the active program management and Shared Fund methodology are scheduled to be approved in September, 2018. During this time, the committee will also determine what assistance should be given to disadvantaged communities.

Once the active program management rules are set, individual council methodologies can be updated. Changes to the individual council methodologies must be completed by the end of September, 2019 to be followed by a call for new projects to be programmed starting in FY 2021. The North Shore and Northwest Councils plan to begin discussing updates proactively in early 2018. The call for projects for the Shared Fund will be in January, 2019. The projects will be scored and a proposed program released in June, 2019. Final approval will be in October, 2019.

At the meeting, the committee also discussed the importance of developing regional consensus for the Shared Fund program, the need for the support of IDOT in agreement processing and plan reviews, as well as the importance of input from the councils in the process. The possibility of councils making recommendations on a project or group of projects for the Shared Fund was also brought up and will likely be discussed more at a future meeting. The committee plans to meet monthly throughout 2018 and 2019.

Before the next meeting of the committee in January, NWMC plans to reach out to the Council of Mayors representatives on the committee as well as CMAP staff to emphasize the issues and concerns that we raised during the development process. These include:

- Recommend conducting a periodic review (i.e. every two years) and analysis of the projects selected by the committee to ensure that the past projects chosen meet the goals of the memorandum's signatories and the regional comprehensive plan.
- During the first five-year update of the performance-based data, CMAP and the signatories to the memorandum undertake an evaluation of this new system to measure success and allow for changes to be made.
- Include language in the active program management rules acknowledging delays from factors beyond the control of municipalities and ensure that no municipality or council loses funding due to these factors.

STP Project Selection Committee 2018 - 2019 Meeting Outline

2018		
January Active Program Management: Issues & Options	February Shared Fund Methodology: Project Types & Criteria Categories	March Active Program Management: Draft Proposal
April Shared Fund Methodology: Draft Selection Criteria & Scoring Proposal	May Active Program Management: Revised Proposal	June Shared Fund Methodology: Revised Selection Criterial & Scoring System Proposal
July TBD <i>Feedback from councils/partners</i>	August TBD <i>Feedback from councils/partners</i>	September Approve Active Program Management System & Shared Fund Methodology
October TBD <i>Begin local methodology updates</i>	November Review shared fund application materials	December NO MEETING
2019		
January Issue call for 2020 – 2024 Shared Fund Projects	February TBD	March TBD
April Project rankings released	May TBD	June Staff recommended program review and release for public comment
July TBD <i>Public comment period</i>	August Review comments and recommend program to MPO Policy Committee	September Approve local program distribution and programming marks
October TBD <i>MPO Policy Committee Approval</i>	November TBD	December NO MEETING

Items in italics are activities by others, including CMAP staff, other CMAP committees, and the councils and CDOT.

**North Shore Council of Mayors
Surface Transportation Program FFY2017-2021**

Attachment C

FFY 18 BEGINNING BALANCE	\$ (4,515,933)
Estimated FFY 18 Allotment	\$ 3,777,097
Total FFY 18 Program	\$ 8,795,458
FFY 18 Difference	\$ (5,018,361)
ENDING BALANCE	\$ (9,534,294)

FFY 18 PROJECTS	Sponsor	TIP Number	Phase	OP	Notes	Total	STP
Central Ave.	Wilmette	02-13-0004	ENG II			\$ 533,266	\$ 373,286
Willow Road	Winnetka	02-06-0021	ENG II		Need Update	\$ 580,200	\$ 405,745
Austin/Oakton Intersection	Morton Grove	02-13-0002	Construction	2017	Targeting April 2018 letting	\$ 2,750,361	\$ 1,925,252
Locust Rd	Wilmette	02-13-0003	Construction	2016		\$ 2,376,844	\$ 1,663,790
Northfield Rd.	Northfield	02-16-0014	ENG II			\$ 131,969	\$ 92,378
Northfield Rd.	Northfield	02-16-0014	Construction	2018		\$ 1,209,707	\$ 846,796
Skokie/Lake Intersection	Wilmette	02-16-0005	ENG II			\$ 78,057	\$ 54,640
Howard Street	Evanston	02-16-0002	ENG II		Costs to be shared w/Chicago	\$ 239,339	\$ 167,516
Gross Point Road	Skokie	02-06-0035	ROW			\$ 142,466	\$ 99,815
Kenilworth Avenue	Kenilworth	02-16-0003	ENG II			\$ 53,045	\$ 37,132
Devon Avenue	Lincolnwood	02-16-0004	ENG II			\$ 322,514	\$ 109,574
Devon Avenue	Lincolnwood	02-16-0004	Construction	2018	Costs to be shared w/Chicago	\$ 4,313,619	\$ 3,019,534
TOTAL						\$ 12,731,386	\$ 8,795,458

FFY 19 BEGINNING BALANCE	\$ (9,534,294)
Estimated FFY 19 Allotment	\$ 3,777,097
Total FFY 19 Program	\$ 13,161,825
FFY 19 Difference	\$ (9,384,728)
ENDING BALANCE	\$ (18,919,022)

FFY 19 PROJECTS	Sponsor	TIP Number	Phase	OP	Notes	Total	STP
Central Ave.	Wilmette	02-13-0004	Construction	2019		\$ 5,813,760	\$ 4,069,631
Howard Street	Evanston	02-16-0002	Construction	2018	Costs to be shared w/Chicago	\$ 3,320,829	\$ 2,324,580
Willow Road	Winnetka	02-06-0021	Construction	2011		\$ 3,631,940	\$ 2,543,290
Kenilworth Avenue	Kenilworth	02-16-0003	Resurfacing	2018		\$ 759,710	\$ 531,797
Gross Point Road	Skokie	02-06-0035	Construction	2012		\$ 4,202,884	\$ 2,941,220
Skokie/Lake Intersection	Wilmette	02-16-0005	Construction	2019		\$ 1,073,292	\$ 751,305
TOTAL						\$ 18,802,416	\$ 13,161,825

**North Shore Council of Mayors
Surface Transportation Program FFY2017-2021**

FFY 20 Beginning Balance	\$ (18,919,022)
Estimated FFY 20 Allotment	\$ 3,777,097
Total FFY 20 Program	
FFY 20 Difference	\$ 3,777,097
Ending Balance	\$ (15,141,925)

FFY 20 Projects	Sponsor	TIP Number	Phase	OP	Notes	Total	STP
							TOTAL

FFY 21 Beginning Balance	\$ (15,141,925)
Estimated FFY 21 Allotment	\$ 3,777,097
Total FFY 21 Program	
FFY 21 Difference	\$ 3,777,097
Ending Balance	\$ (11,364,828)

FFY 21 Projects	Sponsor	TIP Number	Phase	OP	Notes	Total	STP
							TOTAL

**North Shore Council of Mayors
CMAQ Projects**

Attachment D

FFY 18 PROJECTS	Sponsor	TIP Number	Phase	Total Cost	CMAQ Funding	Accomplishment Sunset	Target Letting	Project Status
Church St. Bike Lanes	Skokie	02-14-0003	Const.	\$ 550,000	\$ 440,000	2020		
Dempster/ Oakton Bike Parking- RTA	Skokie	02-16-0013	ENGII	\$ 26,000	\$ 21,000			
Church St. Bike Lanes	Skokie	02-14-0003	ENGII	\$ 40,000	\$ 32,000	2019		Move to FY 18
Old Orchard Road Interchange	Skokie	02-97-0006	ROW	\$ 1,907,500	\$ 1,526,000	2021		Move to FY 18
Gross Point Road Bike Lanes	Skokie	02-06-0035	Const.	\$ 557,500	\$ 446,000	2017		In conjunction with STP project- move
Gross Point Road Bike Lanes	Skokie	02-06-0035	ENGII	\$ 40,000	\$ 32,000	2016		In conjunction with STP project- move

FFY 19 PROJECTS	Sponsor	TIP Number	Phase	Total Cost	CMAQ Funding	Accomplishment Sunset	Target Letting	Project Status
Dempster/ Oakton Bike Parking- RTA	Skokie	02-16-0013	Const.	\$ 289,000	\$ 231,000			

FFY 20 PROJECTS	Sponsor	TIP Number	Phase	Total Cost	CMAQ Funding	Accomplishment Sunset	Target Letting	Project Status
Old Orchard Road Interchange	Skokie	02-97-0006	Const.	\$ 7,045,000	\$ 5,636,000	2022		

North Shore Area ITEP Projects

2016 Project Title	Sponsor	TIP Number	Phase	Total Cost	ITEP Funding	Est. Let. Date	In TIP	Project Status
Bikeway Plan Striping/Signing	Lincolnwood	02-11-0008	Construction	\$ 181,500	\$ 145,200		x	Need update
Bikeway Plan Striping/Signing	Lincolnwood	02-11-0008	ENGII	\$ 16,200	\$ 12,960		x	need update
2018 Project Title	Sponsor	TIP Number	Phase	Total Cost	ITEP Funding	Est. Let. Date	In TIP	Project Status
Shermer Road Bike Path	Glenview	02-16-0018	Construction	\$ 1,331,940	\$ 1,064,950		x	Move to FY 2018
MYB Project Title	Sponsor	TIP Number	Phase	Total Cost	ITEP Funding	Est. Let. Date	In TIP	Project Status
Lincoln Avenue Realignment	Morton Grove	02-11-0011	ENG I	\$ 50,000	\$ 40,000			FHWA Coordination Meeting 11/03/15
Lincoln Avenue Realignment	Morton Grove	02-11-0011	ROW	\$ 250,000	\$ 125,000			
Lincoln Avenue Realignment	Morton Grove	02-11-0011	Construction	\$ 222,500	\$ 252,000			
Projects not in the TIP	Sponsor	TIP Number	Phase	Total Cost	ITEP Funding	Est. Let. Date	In TIP	Project Status
Bike Route Signage and Pavement Marking	Glenview				\$ 97,920			

North Shore Safe Routes to School Projects

2017 Project Title	Sponsor	TIP Number	Phase	Total Cost	SRTS	Est. Let. Date	In TIP	Project Status
Lincoln Hall Middle School Bike Parking	Lincolnwood	02-12-0017	Construction	\$ 18,000	\$ 18,000		x	
SRTS# 2014-0078- Solar Speed Signs	Evanston	02-15-0007	Construction	\$ 110,000	\$ 88,000	Nov-16	x	Let 11/04/2016

North Shore TAP Projects

2018 Project Title	Sponsor	TIP Number	Phase	Total Cost	TAP Funds	Est. Let. Date	In TIP	Project Status
Skokie Valley Trail Extention- Northbrook	CCDoTH/Northbr	02-18-0002	ROW	\$ 196,000	\$ 156,800		x	New Project
Skokie Valley Trail Extention- Northbrook	CCDoTH/Northbr	02-18-0002	Const.	\$ 3,280,169	\$ 2,624,136		x	New Project
Skokie Valley Trail- Dempster-Golf	Skokie	02-18-0001	ENGII	\$ 220,000	\$ 176,000		x	New Project
Skokie Valley Trail- Dempster-Golf	Skokie	02-18-0001	ROW	\$ 760,000	\$ 608,000		x	New Project
2019 Project Title	Sponsor	TIP Number	Phase	Total Cost	TAP Funds	Est. Let. Date	In TIP	Project Status
2020 Project Title	Sponsor	TIP Number	Phase	Total Cost	TAP Funds	Est. Let. Date	In TIP	Project Status
Milwaukee/Lake Multi-Use Path	Glenview	02-16-0008	Construction	\$655,000	\$ 524,000		x	
Skokie Valley Trail- Dempster-Golf	Skokie	02-18-0001	Construction	\$2,400,000	\$1,920,000		x	New Project

DRAFT NORTH SHORE COUNCIL OF MAYORS FFY 2017 ANNUAL REPORT

October 1, 2016 to September 30, 2017

Executive Summary

Introduction

The North Shore Council of Mayors is a cooperative body focused upon programming federal transportation funding for local road, transit and bicycle facility projects. The primary responsibility of the North Shore Council of Mayors is to program federal Surface Transportation Program (STP) funds. The North Shore Council is one of eleven suburban subregional councils in the Chicago metropolitan region that receives STP funding.

In FFY 2017, the North Shore Council received approximately \$3.7 million in STP funds. In FFY 2017, Mayor George Van Dusen of Skokie and President Sandra Frum of Northbrook served as the co-chairs of the North Shore Council and represented the council on the Chicago Metropolitan Agency for Planning (CMAP) Council of Mayors Executive Committee.

The North Shore Council of Mayors Technical Committee is the working body of the North Shore Council. Village of Skokie Director of Engineering, Erik Cook served as chairman.

Surface Transportation Program

The North Shore Council of Mayors utilized \$5,395,375 in Surface Transportation Program (STP) funds in federal fiscal year (FFY) 2017.

The North Shore Council entered FFY 2017 with a small negative balance. The council will enter FFY 2018 with a negative program balance as well. However, changes to the STP program region-wide will impact how negative balances will affect local programming.

The North Shore Council plans to obligate \$8.7 million in FFY 2018. In past years, advanced funding from the Chicago Metropolitan Agency for Planning (CMAP) Council of Mayors Executive Committee would be required to obligate these projects. Changes to the STP funding formula region-wide have resulted in the entire region being subject to one fiscal constraint and obligated on "first-ready, first-funded" system, negating the need for advanced funding.

Congestion Mitigation and Air Quality Improvement Program

In FFY 2017, the North Shore Council municipalities obligated \$3.6million in CMAQ funding. North Shore Council communities have approximately \$2.4 million programmed in FFY 2018. A call for CMAQ projects was held in 2017 and two projects from the North Shore region were selected for funding

Illinois Transportation Enhancement Program (ITEP)

Nearly \$1.9 million was spent to provide transportation enhancement for the region. Over \$1million in ITEP funds is programmed for FFY 2018.

Looking to the Future

In FFY 2018, The North Shore Council will continue to utilize Surface Transportation Program (STP) funding to complete important regional projects.

Through 2018 and 2019, CMAP staff and the newly created

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Introduction

The North Shore Council of Mayors is a cooperative body focused upon programming federal transportation funding for local road, transit and bicycle facility projects. The North Shore Council consists of twelve member municipalities: Evanston, Glencoe, Glenview, Golf, Kenilworth, Lincolnwood, Morton Grove, Northbrook, Northfield, Skokie, Wilmette and Winnetka.

The primary responsibility of the North Shore Council of Mayors is to program federal Surface Transportation Program (STP) funds. The Surface Transportation Program provides flexible funding that may be used by states and localities for projects on any federal-aid roadways, including the National Highway System, bridge projects on any public road, transit capital projects, and intracity and intercity bus terminals and facilities.

A portion of STP funding is designated for the Chicago metropolitan region. Once STP funding reaches the region, it is split between the suburban Councils of Mayors system (52.25%) and the City of Chicago (47.75%). The North Shore Council is one of eleven suburban subregional councils in the Chicago metropolitan region that receives STP funding.

Suburban Cook County accounts for six councils, and there is one council for each of the five collar counties. Each council is responsible for programming an annual allocation of STP funds. The suburban allocations are based on population within a council area.

The North Shore Council of Mayors



currently receives 5.71 percent of the suburban STP funding and 2.98 percent of the Chicago region's STP funding. These percentages are based on the 2010 census and the funding agreement between the City of Chicago and the suburbs.

At the beginning of each FFY, the Chicago Metropolitan Agency for Planning (CMAP) Council of Mayors Executive Committee approves the STP funding allocations. In FFY 2017, the North Shore Council received nearly \$4.06 million in STP funds.

In 2017 CMAP staff convened a working group with representatives from the Council of Mayors Executive Committee, planning liaisons, council of government (COG) directors, Metropolitan Mayors caucus, City of Chicago, Illinois Department of Transportation (IDOT) and Federal Highway Administration (FHWA). This working group looked at ways the region could move away from a population-based distribution model to one based on performance measures. This effort began in response to recommendations presented to CMAP during its federal certification review with the USDOT.

This new STP allocation system and its ramifications for the North Shore

Council are detailed on page 4 of this report.

In FFY 2017, Mayor George Van Dusen of Skokie and President Sandra Frum of Northbrook served as the co-chairs for the North Shore Council and represented the council on the CMAP Council of Mayors Executive Committee.

The North Shore Council of Mayors Technical Committee is the working body of the North Shore Council. Skokie Director of Engineering Erik Cook serves as chairman. Each North Shore Council municipality has a representative on the Technical Committee, and the committee typically meets quarterly. Recommendations from the Technical Committee are sent to the North Shore Council via the Northwest Municipal Conference's monthly board meeting.

In this manner, the presidents/mayors of the North Shore Council remain the final step in the council approval process, while avoiding the need for additional meetings.

North Shore Surface Transportation Program (STP)

The table below shows that the North Shore Council of Mayors utilized \$5,395,375 in Surface Transportation Program (STP) funds in federal fiscal year (FFY) 2017. While the North Shore Council programmed over \$7.9million in FFY 2017, a number of projects were delayed and moved into FFY 2018 and 2019. This is not uncommon given the rigorous and timely Federal Highway Administration (FHWA) and Illinois Department of Transportation (IDOT) review process.

The North Shore Council entered FFY 2017 with a negative balance. Because the council spent more

than its allocation, the council will enter FFY 2018 with a small negative program balance as well.

The table below demonstrates that the North Shore Council plans to obligate \$8.7million in FFY 2018.

If the council is able to obligate funding for all programmed projects in FFY 2018, it is estimated that the Council will end that year with a negative balance of roughly \$12.2 million. However, due to changes in the STP allocation process at the regional level, negative program balances will be forgiven at the end of FFY2020.

Through the transition period, all projects in the CMAP region will be programmed under one fiscal constraint. Projects will be brought into the active program on a “first-ready, first-funded” basis. In this scenario, there is no mechanism for advanced funding of projects. This means that projects may need to be delayed and placed into later fiscal years if the region has exceeded the total allotment of available STP funds.

Coordination between municipalities, CMAP, IDOT and the planning liaison will be required to ensure project milestones are reached.

FY 2017 Project	Sponsor	TIP Number	Phase	Total Cost	STP Funding
Gross Point Road	Skokie	02-06-0035	ENG II	\$ 220,950	\$ 155,053
Skokie/Hibbard Intersection	Wilmette	02-07-0013	Const.	\$ 3,434,693	\$ 2,388,728
Glenview Road	Glenview	02-12-0013	Const.	\$ 2,384,094	\$ 1,688,866
Harlem Avenue	Glenview	02-15-0008	Resurfacing	\$ 1,475,765	\$ 1,033,035
Locust Road	Wilmette	02-13-0003	ENG II	\$ 213,847	\$ 149,693
TOTAL				\$7,729,349	\$5,395,375

FY 2018 Project	Sponsor	TIP Number	Phase	Total Cost	STP Funding
Central Ave.	Wilmette	02-13-0004	ENG II	\$ 533,266	\$ 373,286
Willow Road	Winnetka	02-06-0021	ENG II	\$ 580,200	\$ 405,745
Austin/Oakton Intersection	Morton Grove	02-13-0002	Const.	\$ 2,750,361	\$ 1,925,252
Locust Rd	Wilmette	02-13-0003	Const.	\$ 2,376,844	\$ 1,663,790
Northfield Rd.	Northfield	02-16-0014	ENG II	\$ 131,969	\$ 92,378
Northfield Rd.	Northfield	02-16-0014	Const.	\$ 1,209,707	\$ 846,796
Skokie/Lake Intersection	Wilmette	02-16-0005	ENG II	\$ 78,057	\$ 54,640
Howard Street	Evanston	02-16-0002	ENG II	\$ 239,339	\$ 167,516
Gross Point Road	Skokie	02-06-0035	ROW	\$ 142,466	\$ 99,815
Kenilworth Avenue	Kenilworth	02-16-0003	ENG II	\$ 53,045	\$ 37,132
Devon Avenue	Lincolnwood	02-16-0004	ENG II	\$ 322,514	\$ 109,574
Devon Avenue	Lincolnwood	02-16-0004	Construction	\$ 4,313,619	\$ 3,019,534
TOTAL				\$ 12,731,386	\$ 8,795,458

Changes to the Surface Transportation Program (STP) Allocations in the Chicago Region

In early 2017, CMAP staff convened a working group with representatives from the Council of Mayors Executive Committee, planning liaisons, council of government (COG) directors, Metropolitan Mayors caucus, City of Chicago, Illinois Department of Transportation (IDOT) and Federal Highway Administration (FHWA).

This working group looked at ways the region could move away from a population-based distribution model to one based on performance measures. This effort began in response to recommendations presented to CMAP during its federal certification review with the USDOT.

Since the early 1970’s Northeastern Illinois has suballocated STP funding through an agreement among the MPO Policy Committee, City of Chicago and Council of Mayors Executive Committee. In this scenario, 5% of the regions STP dollars are used for one or more projects selected by the city of Chicago that benefit the City and suburbs. Of the remaining 95%, 45% is to be programmed by the City of Chicago and 55% programmed by the individual Councils of Mayors using a population-based formula. During CMAP’s certification with the USDOT in 2014, federal officials recommended reexamining this funding arrangement.

The working group met several times throughout 2017 and released a draft proposal in September. The proposal included four elements:

- A new shared, regional fund accessible to both the City of Chicago and the Council of Mayors.
- Distribution of the remaining

funding for the City of Chicago and suburban councils using a needs-based formula.

- Inclusion of project selection criteria tied to the regional plan at the council level.
- Active program management to ensure funds are spent in a timely manner.

The shared fund would be used to fund large regionally significant projects. It would be funded using a set-aside from the regional STP allotment. In FFY2020 the set-aside would be 10%, increasing to 12.5% in FFY2021 and 15% in all subsequent years.

A shared fund project selection committee comprised of representatives from the City of Chicago, Council of Mayors Executive Committee, CMAP staff, IDOT, the Regional Transportation Authority (RTA), the counties and FHWA will determine the shared fund project selection criteria, the active program management policies that will apply to all projects and ultimately select shared fund projects.

Council of Mayors allotments will be determined using a series of performance measures rather than the previous population-based formula. These performance measure will be: pavement condition, bridge condition, congestion, safety, and single occupancy vehicle (SOV) travel.

Initial calculations predict that this formula will result in a 10% increase in annual STP allocations for the North Shore Council of Mayors. That number is however, subject to change. During the transition to the new formula, CMAP will develop a

pavement management system for all federally eligible routes in the region to accurately determine pavement condition and council needs.

The suburban councils will be required to adjust their own project selection criteria to reflect regional priorities. Councils will need to use a 100 point scale when judging projects and allot at least 25% of the points to six regional priorities: green infrastructure, reinvestment, freight movement, economically disconnected areas, complete streets, and transit supportive density. CMAP staff will begin assisting the Councils in their methodology updates in late 2018.

Since 2012, the North Shore Council of Mayors STP methodology has included a 100 point scale and prioritized complete streets. For this reason, staff expects changes to the North Shore methodology to be less dramatic than other councils that have not previously incorporated performance measures in their selection process.

The STP Project Selection Committee will determine the active program management policies for the region and selection criteria for the shared fund by the fall of 2018. In January 2019, a call for shared fund projects will open with approval scheduled for October 2019. Final STP distribution number for the councils is expected in fall of 2019.

Staff will monitor the actions of the STP Project Selection Committee and keep North Shore Council of Mayors members informed of all committee activities.

Congestion Mitigation and Air Quality (CMAQ) Program

The Congestion Mitigation and Air Quality (CMAQ) Improvement Program is a federally-funded program of surface transportation improvements designed to improve air quality and mitigate congestion. The CMAQ Program was created in 1991.

The Chicago region receives CMAQ funding because Northeastern Illinois is a moderate non-attainment area for the 8-hour ozone standard and a non-attainment area for the annual fine particulate matter standard (PM2.5).

In FFY 2017, the North Shore Council municipalities obligated \$3.6 million

in CMAQ funding as outlined in the first table below.

North Shore Council communities anticipate obligating approximately \$2.4 in FFY 2018. The FFY 2017 projects are outlined in the second table below.

As part of the CMAQ project management policies, project phases must be completed before accomplishment sunsets.

If a project phase is not completed by the sunset date, CMAQ funding for subsequent phases will be deferred.

The *Lincolnwood* Touhy Overpass

project which had previously been deferred, was reinstated and obligated in FFY2017.

CMAQ held a call for CMAQ and Transportation Alternatives Program (TAP) projects in 2017. Two projects from the North Shore Council were selected for TAP funding.

Skokie received funds to extend the Skokie Valley Trail from Dempster Street north to Golf Road. A joint project between Cook County and the *Village of Northbrook* will extend the Skokie Valley trail over Lake Cook Road and to the village limits

FFY 17 PROJECTS	Sponsor	Phase	Total Cost	CMAQ Funding
Main Street Bike Parking	Evanston	Const	\$ 70,000	\$ 56,000
Touhy Ave. Overpass	Lincolnwood	Const	\$ 4,432,500	\$ 3,546,000
Total CMAQ Funding				\$ 3,602,000

FFY 18 PROJECTS	Sponsor	Phase	Total Cost	CMAQ Funding
Church St. Bike Lanes	Skokie	Const.	\$ 550,000	\$ 440,000
Dempster/ Oakton Bike Parking- RTA	Skokie	ENGII	\$ 26,000	\$ 21,000
Church St. Bike Lanes	Skokie	ENGII	\$ 40,000	\$ 32,000
Old Orchard Road Interchange	Skokie	ROW	\$ 1,907,500	\$ 1,526,000
Gross Point Road Bike Lanes	Skokie	Const.	\$ 557,500	\$ 446,000
Gross Point Road Bike Lanes	Skokie	ENGII	\$ 40,000	\$ 32,000
Total CMAQ Funding				\$ 2,497,000

New Projects	Sponsor	Phase	Total Cost	TAP Funding
Skokie Valley Trail Extension- Northbrook	CCDoTH/	ROW	\$ 196,000	\$ 156,800
Skokie Valley Trail Extension- Northbrook	CCDoTH/ Northbrook	Const.	\$ 3,280,169	\$ 2,624,136
Skokie Valley Trail- Dempster-Golf	Skokie	ENGII	\$ 220,000	\$ 176,000
Skokie Valley Trail- Dempster-Golf	Skokie	ROW	\$ 760,000	\$ 608,000
Skokie Valley Trail- Dempster-Golf	Skokie	Const.	\$ 2,400,000	\$ 1,920,000
Total CMAQ Funding				\$ 5,484,936

Illinois Transportation Enhancement Program (ITEP)

With the passage of the Moving Ahead for Progress in the 21st Century (MAP-21) surface transportation authorization, several changes were required to be made to the Illinois Transportation Enhancement Program (ITEP). The Transportation Alternatives Program (TAP) provides funding for programs and projects defined as transportation alternatives. ITEP now falls under the TAP category. The Illinois Department of Transportation (IDOT), which programs ITEP funding, has incorporated the updated requirements of MAP-21 into our ITEP program.

A significant change to the ITEP program includes the elimination of the following categories: Safety & Educational Activities for Pedestrians and Bicycles; Acquisition of Scenic Easements and Scenic or Historic Sites; Scenic or Historic Highway Programs (including visitor and welcome centers); Operation of Historic Transportation Facilities and the Establishment of Transportation Museums. Landscape and Scenic Beautification (Streetscape) projects will no longer be allowed as stand-alone projects, rather they must be a part of the construction of a federal-aid roadway project or in con-

junction with a TAP funded project.

In FFY 2017, the North Shore Council municipalities and local governments obligated \$1,992,400 in ITEP funding as outlined in the first table below.

North Shore Council communities anticipate obligating approximately \$1 million in FFY 2018. The FFY 2018 project is outlined in the second table below.

A call for ITEP project was opened in October 2017. Awards are expected to be announced in early 2018.

2017 Project Title	Sponsor	TIP Number	Phase	Total Cost	ITEP Funding
Sheridan Road/Chicago Avenue Bike Path	Evanston	02-15-0004	Construction	\$ 2,739,500	\$ 1,992,400
					\$ \$
					Total ITEP Funding 1,992,400

2018 Project Title	Sponsor	TIP Number	Phase	Total Cost	ITEP Funding
Shemer Road Bike Path	Glenview	02-16-00018	Construction	\$ 1,331,940	\$ 1,064,950
					Total ITEP Funding \$ 1,064,950

Looking to the Future

2018 will be an important year for the North Shore Council of Mayors and for the Council of Mayors system as a whole. The next year will see an overhaul of the system the region has used for STP allocations for the last 40 years.

Staff will monitor the actions of the STP Project Selection Committee as they work to develop the criteria for the shared regional fund and the new active program management policies to which all STP local project will be subject. Staff will continue to advocate for local control and ensure that municipal concerns are heard at the new committee.

Later in the year, the Council will,

with CMAP support, begin to review the North Shore STP methodology to ensure the methodology promotes the goals of the Go To 2040 and On To 2050 regional plans.

The North Shore Council will continue to aggressively push forward with STP projects that will improve the transportation network in the region. If all scheduled 2018 projects are obligated, the council will spend roughly \$8.7 million this year.

The Council anticipates that the *Village of Skokie's* Gross Point Road project will be obligated in 2018. This project combines STP and CMAQ funds to improve conditions for both drivers and cyclists alike on

Gross Point Road between Golf Road and Old Orchard Road.

The communities in the North Shore Council of Mayors will continue to seek transportation funding from federal sources, such as STP, CMAQ and ITEP to accomplish projects.

Revenue enhancement continues to be a politically difficult subject but one that is critically important to the maintenance and improvement of the nation's transportation infrastructure.

Regardless of the federal outcome, the North Shore Council remains in a strong position to utilize federal funds coming to the Chicago region.

Contact

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To: North Shore Council of Mayors Technical Committee

From: Brian Pigeon, Program Associate for Transportation
Planning Liaison, North Shore Council of Mayors

Date: December 20, 2017

Subject: 2018 Meeting Dates

Recommendation: Approve the following revised meeting dates for 2018.

Issue: The newly formed STP Project Selection Committee, tasked with creating the active program management policies and shared fund policies for the newly approved STP allocation system will meet on the fourth Wednesday of each month, conflicting with previously scheduled North Shore Council meetings.

Proposed Meeting Dates:

- Wednesday, March 21, 2018
- Wednesday, June 20, 2018
- Wednesday, September 19, 2018

All meetings begin at 8:30 a.m. at the Skokie Village Hall, 5127 Oakton Street

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