



## 104TH GENERAL ASSEMBLY

### State of Illinois

2025 and 2026

HB5626

Introduced 2/19/2026, by Rep. Kam Buckner

#### SYNOPSIS AS INTRODUCED:

See Index

Amends the Illinois Municipal Code. Provides that, 8 months after the effective date of the amendatory Act, a municipality shall, on any lot located in a residential zoning district that permits single-family dwellings, allow (1) on an area of not more than 2,500 square feet, at least one detached single-family dwelling unit; (2) on any lot with an area of more than 2,500 square feet and not more than 5,000 square feet, up to 4 dwelling units; (3) on any lot with an area of more than 5,000 square feet and not more than 7,500 square feet, up to 6 dwelling units; and (4) on any lot with an area of more than 7,500 square feet, up to 8 dwelling units, including cottage clusters. Provides that each municipality shall permit accessory dwelling units in all zoning districts that permit single-family dwellings without additional requirements for lot size, setbacks, aesthetic requirements, design review requirements, frontage, space limitations, or other controls beyond those required for single-family dwelling units without an accessory dwelling unit. Provides that, if a municipality fails to complete its plan review within the deadlines established under the provisions, then the applicant may retain a qualified third-party plan reviewer. Provides that, if a municipality fails to conduct a required inspection within 2 business days, then the applicant may retain a qualified third-party inspector. Provides that municipalities authorized to levy impact fees must calculate fees using the statewide formula structure issued by the Department of Commerce and Economic Opportunity. Provides that, beginning January 1, 2027, the corporate authorities of a municipality shall not establish minimum automobile parking requirements for (A) residential dwellings of less than 1,500 square feet; (B) affordable housing projects under the Illinois Affordable Housing Act; (C) assisted living establishments; (D) ground level nonresidential spaces in mixed-use buildings; or (E) buildings undergoing a change of use from nonresidential to residential. Amends the Counties Code. Provides that, beginning January 1, 2027, no building code adopted by a county or municipality may prohibit residential buildings from having a single stairway serving as an exit for all units if the building satisfies specified requirements. Limits home rule powers. Makes other changes.

LRB104 20877 RTM 34540 b

A BILL FOR

1 AN ACT concerning local government.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Counties Code is amended by adding Section  
5 5-1063.3 as follows:

6 (55 ILCS 5/5-1063.3 new)

7 Sec. 5-1063.3. Building codes; stairs.

8 (a) As used in this Section, "building code" means any  
9 ordinance, resolution, law, housing or building code, or  
10 zoning ordinance that establishes construction related  
11 activities applicable to structures in the county.

12 (b) Beginning January 1, 2027, no building code adopted by  
13 a county may prohibit residential buildings from having a  
14 single stairway serving as an exit for all units if the  
15 building:

16 (1) has not more than 6 stories above grade plane;

17 (2) is equipped with an automatic sprinkler system in  
18 the interior exit stairway;

19 (3) has all dwelling unit doors serving as an exit  
20 equipped with self-closing devices;

21 (4) is equipped with smoke detection throughout all  
22 common areas and individual dwelling units;

23 (5) has at least one emergency escape and rescue

1 opening for each individual dwelling unit; and

2 (6) has not more than 4 individual dwelling units on a  
3 floor.

4 (c) A home rule unit may not regulate buildings in a manner  
5 inconsistent with this Section. This Section is a limitation  
6 under subsection (i) of Section 6 of Article VII of the  
7 Illinois Constitution on the concurrent exercise by home rule  
8 units of powers and functions exercised by the State.

9 Section 10. The Illinois Municipal Code is amended by  
10 adding Sections 1-2-3.2, Division 12.2, 11-13-30, 11-13-31,  
11 Division 13.1, and Division 31.2 as follows:

12 (65 ILCS 5/1-2-3.2 new)

13 Sec. 1-2-3.2. Building codes; stairs.

14 (a) As used in this Section, "building code" means any  
15 ordinance, resolution, law, housing or building code, or  
16 zoning ordinance that establishes construction related  
17 activities applicable to structures in the municipality.

18 (b) Beginning January 1, 2027, no building code adopted by  
19 a municipality may prohibit residential buildings from having  
20 a single stairway serving as an exit for all units if the  
21 building:

22 (1) has not more than 6 stories above grade plane;

23 (2) is equipped with an automatic sprinkler system in  
24 the interior exit stairway;

1           (3) has all dwelling unit doors serving as an exit  
2           equipped with self-closing devices;

3           (4) is equipped with smoke detection throughout all  
4           common areas and individual dwelling units;

5           (5) has at least one emergency escape and rescue  
6           opening for each individual dwelling unit; and

7           (6) has not more than 4 individual dwelling units on a  
8           floor.

9           (c) A home rule municipality may not regulate buildings in  
10          a manner inconsistent with this Section. This Section is a  
11          limitation under subsection (i) of Section 6 of Article VII of  
12          the Illinois Constitution on the concurrent exercise by home  
13          rule units of powers and functions exercised by the State.

14           (65 ILCS 5/Art. 11 Div. 12.2 heading new)

15                   DIVISION 12.2. IMPACT MITIGATION FEES

16           (65 ILCS 5/11-12.2-1 new)

17           Sec. 11-12.2-1. Legislative findings and purpose.

18           (a) The General Assembly finds that:

19                   (1) Illinois communities require predictable,  
20                   evidence-based standards to ensure that new development  
21                   contributes fairly to public services, infrastructure,  
22                   schools, parks, and other essential facilities.

23                   (2) Existing State laws authorize land dedication or  
24                   fees instead of land dedication but lack uniform,

1 transparent formulas that reflect the true impacts of  
2 residential development.

3 (3) The absence of standardized methodologies results  
4 in inconsistent practices, prolonged negotiations, and  
5 uncertainty for developers and units of local governments.

6 (4) Establishing statewide formulas for calculating  
7 impact mitigation fees will create fairness, increase  
8 certainty, and streamline housing production statewide.

9 (b) The purpose of this Division is to ensure that impact  
10 fees imposed by municipalities in this State are predictable,  
11 proportionate, transparent, and supportive of housing  
12 production, including missing middle housing. This Act  
13 establishes statewide model impact-fee formulas and  
14 demographic multipliers and requires municipal use of these  
15 formulas when imposing impact fees on residential development.

16 (65 ILCS 5/11-12.2-5 new)

17 Sec. 11-12.2-5. Definitions. As used in this Division:

18 "Residential development" means construction, conversion,  
19 or placement of new housing units, including single-family  
20 homes, multifamily dwellings, and middle housing.

21 "Standardized impact mitigation fee" means a fee  
22 calculated using the formulas established under this Division  
23 to mitigate the measurable impacts of residential development.

24 (65 ILCS 5/11-12.2-10 new)

1       Sec. 11-12.2-10. Applicability.

2       (a) The formulas established in this Division apply only  
3 to municipalities authorized to levy impact fees.

4       (b) Municipalities may not impose impact fees based on any  
5 methodology other than the formulas in this Division, unless  
6 expressly allowed in Section 11-12.2-40.

7       (c) Municipalities may adopt fees lower than the  
8 formula-derived levels but may not exceed formula-based  
9 maximums.

10       (d) Nothing in this Division confers new authority upon  
11 non-home rule municipalities.

12       (65 ILCS 5/11-12.2-15 new)

13       Sec. 11-12.2-15. Mandatory statewide formulas.

14       (a) Municipalities authorized to levy impact fees must  
15 calculate fees using the statewide formula structure issued by  
16 the Department of Commerce and Economic Opportunity, which  
17 shall cover:

18               (1) school impact mitigation;

19               (2) parks and open space;

20               (3) transportation;

21               (4) public safety; and

22               (5) stormwater and other public facilities.

23       (b) The formulas shall incorporate the State-issued  
24 components under Section 11-12.2-20, including:

25               (1) standardized demand multipliers;

1           (2) baseline capital cost tables;

2           (3) model worksheets and formula templates;

3           (4) allowable adjustment factors; and

4           (5) model ordinance requirements.

5           (c) Municipalities must use the State-issued model  
6 worksheet or digital calculator to generate their fee  
7 schedules. No alternative calculation method may be used.

8           (d) Middle housing must receive fee adjustments based on  
9 State-established multipliers that reflect lower average  
10 household size and lower per-unit service demand.

11           (65 ILCS 5/11-12.2-20 new)

12           Sec. 11-12.2-20. State-issued formula components. The  
13 Department of Commerce and Economic Opportunity shall issue,  
14 update annually, and make publicly available the following  
15 mandatory information to be used in the calculation of  
16 standardized impact mitigation fees:

17           (1) Multipliers estimating service demand by housing  
18 type, including, but not limited to:

19                   (A) student-generation rates;

20                   (B) household population multipliers;

21                   (C) peak-hour trip generation;

22                   (D) public safety service load factors; and

23                   (E) stormwater or utility demand coefficients.

24           The multipliers under this paragraph replace all  
25 municipal multipliers unless the Department of Commerce

1 and Economic Opportunity authorizes a documented  
2 variation.

3 (2) Statewide per-capita or per-unit capital cost  
4 estimates for schools, parks, transportation, public  
5 safety, and stormwater facilities. The Department of  
6 Commerce and Economic Opportunity shall define permissible  
7 deviations, including allowable ranges for:

8 (A) land acquisition costs;

9 (B) construction and capital costs; and

10 (C) capacity expansion costs.

11 (3) The Department of Commerce and Economic  
12 Opportunity must provide downloadable spreadsheets or  
13 web-based calculators embedding all formulas, multipliers,  
14 and cost tables. Municipalities authorized to levy impact  
15 fees must use these worksheets to produce their fee  
16 schedules. Worksheets must automatically generate a  
17 public-facing fee schedule for municipal adoption.

18 (4) The Department of Commerce and Economic  
19 Opportunity shall issue statewide adjustment factors  
20 permitting controlled variation, including:

21 (A) land-value cost adjustments within  
22 State-defined bands;

23 (B) infill or redevelopment discount factors;

24 (C) documented higher-cost construction market  
25 adjustments; and

26 (D) middle-housing elasticity adjustments.

1           Adjustment factors under this paragraph may not exceed  
2           State-defined maximums or minimums.

3           (5) The Department of Commerce and Economic  
4           Opportunity shall issue a model impact fee ordinance that  
5           municipalities authorized to levy impact fees must adopt  
6           verbatim or with only technical deviations. The model  
7           ordinance must include:

8                   (A) definitions;

9                   (B) applicability;

10                   (C) formula structure;

11                   (D) exemptions;

12                   (E) reporting;

13                   (F) annual fee recalibration process; and

14                   (G) appeal procedures conforming to constitutional  
15           nexus standards.

16           (65 ILCS 5/11-12.2-30 new)

17           Sec. 11-12.2-30. Public fee schedule.

18           (a) Each municipality authorized to levy impact fees must,  
19           before imposing any fee, publish a schedule identifying:

20                   (1) the formula-generated maximum fee per unit type;

21                   (2) the State-issued multipliers and assumptions used;

22                   (3) any allowable municipal adjustment factors  
23           applied; and

24                   (4) any municipal reductions adopted.

25           (b) Only fees produced through the State worksheet may be

1 imposed.

2 (65 ILCS 5/11-12.2-40 new)

3 Sec. 11-12.2-40. Interaction with land dedication  
4 requirements.

5 (a) If the laws of this State authorize land dedication or  
6 fees instead of land dedication, then a standardized impact  
7 mitigation fee is a fee instead of land dedication unless a  
8 municipal ordinance expressly requires both a fee and land  
9 dedication.

10 (b) A pre-existing land dedication requirement may  
11 continue only if:

12 (1) it existed prior to the effective date of this  
13 amendatory Act of the 104th General Assembly; and

14 (2) a formula-based cash alternative using the State  
15 worksheets is available.

16 (c) Any land dedication requirement without a cash  
17 alternative is superseded.

18 (65 ILCS 5/11-12.2-45 new)

19 Sec. 11-12.2-45. Exemptions and reductions.

20 (a) Mandatory exemptions shall include:

21 (1) units affordable to households equals 60% AMI;

22 (2) permanent supportive housing;

23 (3) transitional housing; and

24 (4) accessory dwelling units.

1 (b) Municipalities may grant additional reductions for:

2 (1) middle housing;

3 (2) transit-oriented development;

4 (3) redevelopment of vacant, underutilized, or  
5 brownfield parcels; and

6 (4) a building undergoing a change of use from a  
7 nonresidential to a residential use.

8 (65 ILCS 5/11-12.2-50 new)

9 Sec. 11-12.2-50. Report requirements.

10 (a) Municipalities authorized to levy impact fees must  
11 annually report to the Department of Commerce and Economic  
12 Opportunity:

13 (1) fees collected;

14 (2) fund expenditures;

15 (3) fund balances;

16 (4) number and type of housing units approved; and

17 (5) any use of adjustment factors.

18 (b) The Department of Commerce and Economic Opportunity  
19 shall publish online the reports that municipalities submit  
20 under subsection (a).

21 (65 ILCS 5/11-12.2-55 new)

22 Sec. 11-12.2-55. Rulemaking.

23 (a) The Department of Commerce and Economic Opportunity  
24 shall adopt rules necessary to implement this Division,

1 including:

2 (1) formula methodologies;

3 (2) multipliers;

4 (3) capital cost tables;

5 (4) allowable adjustment ranges;

6 (5) worksheets and calculators; and

7 (6) model ordinances.

8 (b) The Department of Commerce and Economic Opportunity  
9 shall update multipliers, capital cost tables, and worksheets  
10 no less frequently than once every 12 months.

11 (65 ILCS 5/11-12.2-60 new)

12 Sec. 11-12.2-60. Implementation and transition.

13 (a) The Department of Commerce and Economic Opportunity  
14 shall adopt initial formulas, multipliers, worksheets, and the  
15 model ordinance required under this Division no later than 18  
16 months after the effective date of this amendatory Act of the  
17 104th General Assembly.

18 (b) A municipality authorized to levy impact fees shall  
19 adopt the model ordinance and fee schedule consistent with  
20 this Division no later than 12 months after the Department of  
21 Commerce and Economic Opportunity adopts the initial formulas  
22 and model ordinance.

23 (c) Until a municipality adopts the model ordinance  
24 required under this Division, it may continue to impose impact  
25 fees under its existing ordinances.

1       (d) Beginning 30 months after the effective date of this  
2       amendatory Act of the 104th General Assembly, any impact fee  
3       imposed on residential development must be calculated in  
4       accordance with this Division and rules adopted under this  
5       Division.

6       (e) An application for residential development that is  
7       complete under the laws of the municipality before the  
8       municipality adopts the model ordinance shall be subject to  
9       the impact fee requirements in effect at the time the  
10       application was deemed complete.

11       (f) Nothing in this Division shall be construed to  
12       authorize municipality to levy impact fees if it lacked the  
13       authority to prior to levy impact fees the effective date of  
14       this amendatory Act of the 104th General Assembly.

15       (65 ILCS 5/11-12.2-65 new)

16       Sec. 11-12.2-65. Home rule preemption. A home rule unit  
17       may not regulate plan reviews or building inspections in a  
18       manner inconsistent with this Division. This Division is a  
19       limitation under subsection (i) of Section 6 of Article VII of  
20       the Illinois Constitution on the concurrent exercise by home  
21       rule units of powers and functions exercised by the State.

22       (65 ILCS 5/11-13-30 new)

23       Sec. 11-13-30. Accessory dwelling units.

24       (a) As used in this Section, "accessory dwelling unit"

1 means a residential living unit that is located on a lot  
2 containing a single-family dwelling that provides independent  
3 living facilities for one or more persons, including  
4 provisions for sleeping, eating, cooking, and sanitation, on  
5 the same parcel of land as the principal dwelling unit it  
6 accompanies. "Accessory dwelling unit" includes a structure  
7 that is (i) separate from the primary dwelling unit or (ii)  
8 attached to the primary dwelling unit.

9 (b) Notwithstanding any law to the contrary, beginning  
10 January 1, 2027, each municipality shall, by ordinance,  
11 authorize the development of accessory dwelling units in  
12 compliance with this Section.

13 (1) Each municipality shall permit accessory dwelling  
14 units in all zoning districts that permit single-family  
15 dwellings without additional requirements for lot size,  
16 setbacks, aesthetic requirements, design review  
17 requirements, frontage, space limitations, or other  
18 controls beyond those required for single-family dwelling  
19 units without an accessory dwelling unit. An accessory  
20 dwelling unit may be constructed as a new structure or  
21 from an existing structure, including but not limited to  
22 attached or detached garages, attics, basements, and  
23 backyard cottages.

24 (2) A municipality is not required to allow more than  
25 one accessory dwelling unit for any single-family  
26 dwelling.

1           (3) Accessory dwelling units may be constructed at the  
2           same time as the principal dwelling unit.

3           (4) No municipality shall:

4                   (A) require additional automobile parking spaces  
5                   for a property with an accessory dwelling unit beyond  
6                   the requirements for a single-family dwelling unit  
7                   without an accessory dwelling unit;

8                   (B) require the establishment of a familial  
9                   relationship between the occupants of an accessory  
10                   dwelling unit and the occupants of a principal  
11                   dwelling unit; or

12                   (C) establish a minimum or maximum limit on (i)  
13                   square footage of an accessory dwelling unit or (ii)  
14                   the number of bedrooms of an accessory dwelling unit.

15           (c) A home rule municipality may not regulate accessory  
16           dwelling units in a manner inconsistent with this Section.  
17           This Section is a limitation under subsection (i) of Section 6  
18           of Article VII of the Illinois Constitution on the concurrent  
19           exercise by home rule units of powers and functions exercised  
20           by the State.

21           (65 ILCS 5/11-13-31 new)

22           Sec. 11-13-31. Automobile parking requirements for  
23           residential developments.

24           (a) Beginning January 1, 2027, the corporate authorities  
25           of a municipality shall not:

1           (1) require more than 0.5 automobile parking spaces  
2           per multifamily dwelling unit or more than one automobile  
3           parking space per single-family home; or

4           (2) establish minimum automobile parking requirements  
5           for:

6                   (A) residential dwellings of less than 1,500  
7                   square feet;

8                   (B) affordable housing projects under the Illinois  
9                   Affordable Housing Act;

10                   (C) assisted living establishments, as defined by  
11                   the Assisted Living and Shared Housing Act;

12                   (D) ground level nonresidential spaces in  
13                   mixed-use buildings; or

14                   (E) buildings undergoing a change of use from  
15                   nonresidential to residential.

16           (b) This Section does not apply:

17                   (1) to requirements for automobile parking spaces  
18                   permanently marked for the exclusive use of individuals  
19                   with disabilities in compliance with the American with  
20                   Disabilities Act; or

21                   (2) if the requirements of this Section conflict with  
22                   a developer's contractual agreement or approved site plan  
23                   with the corporate authorities of a municipality that was  
24                   executed or approved on or before the effective date of  
25                   this amendatory Act of the 104th General Assembly.

26           (c) Nothing in this Section prevents a municipality from

1 enacting or enforcing an ordinance or resolution that  
2 establishes a maximum automobile parking requirement that is  
3 more stringent than or equal to the automobile parking  
4 requirements of this Section.

5 (d) Nothing in this Section prohibits a developer from  
6 constructing additional automobile parking that is not  
7 available to the public.

8 (e) A home rule unit may not regulate automobile parking  
9 in a manner inconsistent with this Section. This Section is a  
10 limitation under subsection (i) of Section 6 of Article VII of  
11 the Illinois Constitution on the concurrent exercise by home  
12 rule units of powers and functions exercised by the State.

13 (65 ILCS 5/Art. 11 Div. 13.1 heading new)

14 Division 13.1. MIDDLE HOUSING

15 (65 ILCS 5/11-13.1-1 new)

16 Sec. 11-13.1-1. Purpose. The purpose of this Division is  
17 to expand housing choice, increase the supply of attainable  
18 housing, and establish uniform statewide standards for middle  
19 housing production while preserving reasonable,  
20 non-exclusionary municipal design and siting authority.

21 (65 ILCS 5/11-13.1-5 new)

22 Sec. 11-13.1-5. Definitions. As used in this Division:

23 "Attached courtyard housing" means a form of middle

1 housing consisting of 2 or more attached dwelling units  
2 arranged to face a shared common courtyard, where each unit  
3 has a primary entrance oriented toward the courtyard and the  
4 courtyard provides pedestrian access, light, air, and shared  
5 open space for the dwelling units.

6 "Clear and objective standard" means a standard that does  
7 not require discretionary judgment in its interpretation or  
8 application and that applies uniformly to all applicants.

9 "Common courtyard" means a landscaped or hardscaped area  
10 accessible to multiple dwelling units that provides pedestrian  
11 access and passive or active recreation.

12 "Cottage cluster" means a grouping of 3 or more detached  
13 or semi-detached dwelling units on a shared lot or parcel,  
14 arranged around common open space, and served by shared  
15 pedestrian or vehicular access.

16 "Detached courtyard housing" means a form of middle  
17 housing consisting of 2 or more detached dwelling units  
18 located on a shared lot or parcel and arranged to face a shared  
19 common courtyard, where each unit has a primary entrance  
20 oriented toward the courtyard and the courtyard provides  
21 pedestrian access, light, air, and shared open space for the  
22 dwelling units.

23 "Discretionary review" means any land-use or development  
24 approval that requires the exercise of subjective judgment by  
25 a legislative body, planning commission, zoning board of  
26 appeals, architectural review board, or similar body,

1 including, but not limited to, special uses, conditional uses,  
2 variances, planned unit developments, or non-objective design  
3 review. "Discretionary review" does not include:

4 (1) ministerial building permit review for compliance  
5 with clear and objective standards;

6 (2) historic preservation review required solely for  
7 the demolition of a structure designated as a local,  
8 State, or national historic landmark; or

9 (3) environmental or safety review required by State  
10 or federal law.

11 "Middle housing" means:

12 (1) duplexes;

13 (2) triplexes;

14 (3) fourplexes;

15 (4) cottage clusters;

16 (5) townhouses;

17 (6) attached courtyard housing;

18 (7) detached courtyard housing; and

19 (8) stacked-flat plexes

20 "Middle housing land division" means the division of land  
21 containing middle housing to allow fee-simple ownership of one  
22 or more dwelling units consistent with Section 11-13.1-40.

23 "Pedestrian path" means a walkway connecting at least one  
24 building entrance to a public or private street that complies  
25 with the provisions of the Americans with Disabilities Act of  
26 1990 and its implementing regulations.

1       "Public transit" means fixed-route bus, commuter rail,  
2       light rail, rapid transit, or other publicly operated or  
3       publicly subsidized transit with regularly scheduled service.

4       "Residential zoning district" means any municipal zoning  
5       district in which detached single-family dwellings are a  
6       permitted use.

7       "Stacked-flat plex" means a middle-housing building type  
8       containing between 2 and 8 dwelling units, where units are  
9       arranged in vertical tiers and accessed by shared or  
10       individual entrances, and the overall building is designed to  
11       be similar in scale and massing to a detached single-family  
12       house.

13       (65 ILCS 5/11-13.1-10 new)

14       Sec. 11-13.1-10. Statewide middle-housing entitlements.

15       (a) This Section applies to every residential zoning  
16       district in every municipality with zoning authority under  
17       this Code.

18       (b) A municipality shall provide for at least one  
19       residential zoning district in which detached single-family  
20       dwellings are permitted on lots with an area of not more than  
21       2,500 square feet. A municipality may not require a minimum  
22       lot area of more than 2,500 square feet for detached  
23       single-family dwellings in any residential zoning district  
24       that permits detached single-family dwellings.

25       (c) The following residential unit allowances are

1 permitted on any lot located in a residential zoning district  
2 that permits detached single-family dwellings:

3 (1) On any lot with an area of not more than 2,500  
4 square feet, at least one detached single-family dwelling  
5 unit shall be permitted as of right.

6 (2) Up to 4 dwelling units are permitted as of right on  
7 any lot with an area of more than 2,500 square feet and not  
8 more than 5,000 square feet.

9 (3) Up to 6 dwelling units are permitted as of right on  
10 any lot with an area of more than 5,000 square feet and not  
11 more than 7,500 square feet.

12 (4) Up to 8 dwelling units, including cottage  
13 clusters, are permitted as of right on any lot with an area  
14 of more than 7,500 square feet. Each individual cottage  
15 counts as a dwelling unit for purposes of this paragraph  
16 (4).

17 (d) Municipalities may authorize unit counts or densities  
18 that exceed the allowances established in this Section but may  
19 not reduce them.

20 (e) For the first 8 months after the effective date of this  
21 amendatory Act of the 104th General Assembly, municipalities  
22 may continue to review middle-housing permit applications  
23 under existing local standards. During this period,  
24 municipalities may not adopt new standards that reduce the  
25 minimum dwelling-unit entitlements set forth in subsection

26 (b). Beginning immediately after the 8-month period, any

1 municipal ordinance that conflicts with subsection (b) is void  
2 and unenforceable to the extent of the conflict. After the  
3 transition period:

4 (1) if a municipality has adopted conforming zoning  
5 amendments under Section 11-13.1-45, then permit  
6 applications shall be reviewed under the municipality's  
7 updated zoning code; and

8 (2) if a municipality has not adopted conforming  
9 amendments within 8 months after the effective date of  
10 this amendatory Act of the 104th General Assembly, then  
11 permit applications shall be reviewed under the default  
12 clear-and-objective standards in Section 11-13.1-35.

13 (f) Any residential zoning district that permits detached  
14 single-family dwellings shall also permit the dwelling unit  
15 allowance required under this Section, regardless of zoning  
16 classification or district name.

17 (65 ILCS 5/11-13.1-15 new)

18 Sec. 11-13.1-15. Conversion of existing residential  
19 structures.

20 (a) A municipality must allow an existing principal  
21 residential structure to be converted to any middle-housing  
22 type up to the maximum units permitted under Section  
23 11-13.1-10 if:

24 (1) the structure is not expanded by more than 50% of  
25 its existing floor area or more than 1,200 square feet,

1 whichever is greater; and

2 (2) the conversion complies with applicable building  
3 codes and preservation or landmark laws.

4 (b) A compliant conversion shall not be subject to  
5 site-development standards that apply only to new  
6 construction.

7 (65 ILCS 5/11-13.1-20 new)

8 Sec. 11-13.1-20. Local development and design standards.

9 (a) Municipal standards for bulk, lot area, yards, height,  
10 automobile parking, density, floor-area ratio, lot coverage,  
11 access, unit size, building separation, and design are  
12 enforceable only if the standards:

13 (1) are clear and objective; and

14 (2) do not, individually or cumulatively, preclude or  
15 materially discourage the development of middle housing on  
16 typical lots in the zoning district, or unreasonably delay  
17 development of the minimum dwelling-unit allowances  
18 established under Section 11-13.1-10.

19 (b) Municipalities may not adopt or enforce standards for  
20 bulk, lot area, yards, height, automobile parking, density,  
21 floor-area ratio, lot coverage, access, unit size, building  
22 separation, and design that:

23 (1) impose requirements on middle housing that are  
24 more restrictive than those applicable to detached  
25 single-family dwellings;

1           (2) require automobile parking mandates for  
2           residential dwellings of less than 1,500 square feet and  
3           require automobile parking mandates no greater than:

4                   (A) 0.5 automobile parking spaces per multifamily  
5                   dwelling unit; or

6                   (B) more than one automobile parking space per  
7                   single family home; and

8           (3) require any form of discretionary review,  
9           including, but not limited to, special use permits,  
10           planned unit developments, public hearings, or  
11           discretionary design review, unless the same review is  
12           required for detached single-family dwellings.

13           (65 ILCS 5/11-13.1-25 new)

14           Sec. 11-13.1-25. Administrative processing.  
15           Middle-housing applications that comply with clear and  
16           objective standards must be processed:

17                   (1) as a permitted use;

18                   (2) without discretionary review; and

19                   (3) within the same timeframe applied to detached  
20           single-family dwellings.

21           Nothing in this Section shall be construed to prohibit  
22           demolition review required under an adopted historic  
23           preservation ordinance for a locally, State, or nationally  
24           designated historic resource.

1 (65 ILCS 5/11-13.1-30 new)

2 Sec. 11-13.1-30. Default clear and objective standards.

3 (a) This Section applies in any municipality that:

4 (1) fails to adopt conforming zoning amendments within  
5 8 months after the effective date of this amendatory Act  
6 of the 104th General Assembly; or

7 (2) has adopted zoning provisions that conflict with  
8 this Division.

9 If this Section applies to a municipality, then the  
10 standards under this Section apply in all residential zoning  
11 districts in the municipality and the permit applications in  
12 residential zoning districts within the municipality shall be  
13 reviewed solely under this Division.

14 (b) A municipality's minimum setbacks for dwellings shall  
15 not exceed 10 feet from the front of the dwelling; 5 feet from  
16 either side of the dwelling; 10 feet from the rear of the  
17 dwelling; or 10 feet from the corner of the corner-lot street.  
18 Municipalities may not impose a maximum building height of  
19 less than 35 feet. Any additional height reductions based on  
20 building form, articulation, roof type, or architectural style  
21 are invalid. The maximum lot-coverage limit shall not be less  
22 than 70%. The maximum floor-area-ratio limit shall not be less  
23 than 1.5. The minimum separation between structures on the  
24 same lot shall not exceed 6 feet, except as required by the  
25 State Fire Code.

26 (c) The maximum number of required automobile parking

1 spaces is 0.5 spaces per multifamily dwelling unit. No  
2 automobile parking may be required for any lot located within  
3 one-half mile of public transit. Municipal automobile parking  
4 design standards are limited to surfacing, emergency-access,  
5 and drainage requirements under State law.

6 (d) Access to a dwelling via an alley or shared driveway  
7 must be permitted. The municipality's maximum driveway widths  
8 must not exceed (i) 10 feet for one-way access or (ii) 18 feet  
9 for 2-way access. No minimum street-frontage applies if access  
10 exists via an easement or alley. No more than one driveway may  
11 be required per development.

12 (e) Design standards are applicable to all residential  
13 development, including middle housing. Design standards are  
14 limited to:

15 (1) at least one primary entrance facing the street,  
16 except for cottage clusters;

17 (2) roof-drainage compliance with State plumbing codes  
18 and stormwater codes;

19 (3) at least 20% transparency on street-facing  
20 facades;

21 (4) materials permitted under the State building code;  
22 and

23 (5) no standards based on subjective criteria,  
24 including, but not limited to, compatibility, character,  
25 and context.

26 (f) Design standards for middle-housing include the

1 following standards:

2 (1) Design standards for cottage clusters include the  
3 following standards:

4 (A) The minimum unit size shall be at least 150  
5 square feet.

6 (B) Cottage clusters shall contain a common open  
7 space of at least 150 square feet per unit.

8 (C) Automobile parking in cottage clusters may be  
9 consolidated.

10 (D) Cottage clusters shall contain pedestrian  
11 paths required, as needed, for fire safety and life  
12 safety.

13 (2) Complexes of between 2 and 8 units may occupy the  
14 same building envelope allowed for a detached  
15 single-family dwelling under this Section. Municipalities  
16 may not require complexes of between 2 and 8 units to have  
17 design differentiation from single-family structures.

18 (3) The design standards for a townhomes may not  
19 require minimum rear setbacks greater than 10 feet, except  
20 that lots with rear alley access shall not be required to  
21 have minimum rear setbacks greater than 0 feet. The design  
22 standards for a townhomes shall include minimum setbacks  
23 at a common wall property line of greater than 0 feet.

24 (4) Existing buildings may be converted to up to 8  
25 units of middle housing without triggering standards  
26 applicable only to new construction, other than

1       life-safety codes. A building's existing nonconformities  
2       need not be corrected.

3       (g) Municipalities shall approve land subdivisions,  
4       condo-alternatives, or attached-dwelling plats that enable  
5       fee-simple ownership. Lot-size, dimension, and frontage  
6       requirements shall not preclude the divisions. Shared areas  
7       may be governed by easements, covenants, or owners'  
8       associations.

9           (65 ILCS 5/11-13.1-35 new)

10       Sec. 11-13.1-35. Middle-housing land divisions.  
11       Municipalities shall approve a middle-housing land division if  
12       the application demonstrates that:

13           (1) each dwelling unit has separate utility  
14           connections or easements;

15           (2) private and common areas, access ways, and shared  
16           facilities are protected by recorded easements or  
17           agreements;

18           (3) the proposed middle-housing land division does not  
19           conflict with the municipality's building safety codes;  
20           and

21           (4) the middle-housing land division preserves the  
22           ability to meet applicable standards under this Division.

23       A middle-housing land division shall not be denied based  
24       on minimum lot-size, density, or similar standards.

1 (65 ILCS 5/11-13.1-40 new)

2 Sec. 11-13.1-40. Municipality requirements.

3 (a) Each municipality must amend its zoning ordinance to  
4 conform to this Division within 8 months after the effective  
5 date of this amendatory Act of the 104th General Assembly.

6 (b) If a municipality fails to adopt conforming amendments  
7 within 8 months after the effective date of this amendatory  
8 Act of the 104th General Assembly, then the default  
9 clear-and-objective standards in Section 11-13.1-30 shall  
10 automatically apply.

11 (c) Any municipal ordinance that conflicts with this  
12 Division is void and unenforceable to the extent of the  
13 conflict 8 months after the effective date of this amendatory  
14 Act of the 104th General Assembly.

15 (d) During the first 8 months after the effective date of  
16 this amendatory Act of the 104th General Assembly,  
17 municipalities may continue to review middle-housing permit  
18 applications under existing local standards. No municipality  
19 may adopt new standards during this period that reduce the  
20 minimum dwelling-unit entitlements in subsection (c) of  
21 Section 11-13.1-10.

22 (e) Any person or entity aggrieved by a municipality's  
23 action or inaction alleged to violate this Division may bring  
24 an action for declaratory or injunctive relief in a court of  
25 competent jurisdiction. If the court finds that a municipality  
26 has violated this Division, then the court shall award

1 reasonable attorney's fees and costs to the prevailing  
2 plaintiff. Nothing in this subsection shall be construed to  
3 limit any other remedies available at law or in equity.

4 (65 ILCS 5/11-13.1-45 new)

5 Sec. 11-13.1-45. Conflict. In case of any conflict between  
6 the provisions of this Division and Division 11-13, the  
7 provisions of this Division shall prevail and control.

8 (65 ILCS 5/11-13.1-50 new)

9 Sec. 11-13.1-50. Home rule. A home rule unit may not  
10 regulate middle housing in a manner inconsistent with this  
11 Division. This Division is a limitation under subsection (i)  
12 of Section 6 of Article VII of the Illinois Constitution on the  
13 concurrent exercise by home rule units of powers and functions  
14 exercised by the State.

15 (65 ILCS 5/Art. 11 Div. 31.2 heading new)

16 DIVISION 31.2. BUILDING INSPECTIONS

17 (65 ILCS 5/11-31.2-1 new)

18 Sec. 11-31.2-1. Findings and purpose.

19 (a) The General Assembly finds and declares that:

20 (1) uncertain and lengthy building permit review and  
21 inspection timelines add costs, delay community  
22 investment, and make it harder to deliver housing across

1 the State;

2 (2) ensuring predictable, efficient, and transparent  
3 review processes is a matter of statewide concern  
4 affecting housing supply, public safety, and economic  
5 competitiveness;

6 (3) several states, including Florida, Arizona,  
7 Tennessee, Texas, and New Hampshire, have adopted  
8 third-party plan review and inspection systems that  
9 accelerate development timelines while maintaining safety  
10 and code compliance; and

11 (4) By setting statewide expectations and offering  
12 qualified third-party review options when local deadlines  
13 are exceeded, Illinois can reduce avoidable delays and  
14 help advance needed housing and commercial development in  
15 communities large and small.

16 (b) It is the purpose of this Division to create a  
17 statewide third-party plan review and inspection framework, to  
18 establish uniform municipal deadlines, and to ensure that all  
19 applicants may obtain timely approvals necessary to advance  
20 construction while maintaining public safety and building-code  
21 standards.

22 (65 ILCS 5/11-31.2-2 new)

23 Sec. 11-31.2-2. Definitions. As used in this Act:

24 "Business day" means any day other than a Saturday,  
25 Sunday, or State-recognized holiday.

1       "Complete application" means an application that includes  
2 all forms, fees, documents, site plans, and other materials  
3 required by local ordinance.

4       "Qualified third-party plan reviewer" means a person who:

5           (1) is a licensed architect or engineer under the laws  
6 of this State; and

7           (2) holds a current and active certification issued by  
8 the International Code Council, the National Fire  
9 Protection Association, or the International Association  
10 of Plumbing and Mechanical Officials, or one of their  
11 successor organizations.

12       "Qualified third-party inspector" means a person who:

13           (1) is a licensed architect or engineer; and

14           (2) holds a current and active certification issued by  
15 the International Code Council, the National Fire  
16 Protection Association, or the International Association  
17 of Plumbing and Mechanical Officials, or one of their  
18 successor organizations.

19       (65 ILCS 5/11-31.2-5 new)

20       Sec. 11-31.2-5. Applicability. This Division applies to  
21 all municipalities, including home-rule units.

22       (65 ILCS 5/11-31.2-10 new)

23       Sec. 11-31.2-10. Municipal plan review timelines.

24       (a) A municipality shall complete its initial plan review

1 within:

2 (1) 15 business days after receipt of a complete  
3 application for a one-family residential project or  
4 2-family residential project; or

5 (2) 30 business days after receipt of a complete  
6 application for any multifamily, mixed-use, or commercial  
7 project.

8 (b) A municipality shall issue written comments or  
9 approval within the applicable deadline.

10 (c) For any subsequent review cycle after the applicant  
11 submits revisions responding to comments, the municipality  
12 shall complete review within 10 business days.

13 (d) Failure to meet any deadline under this Section  
14 triggers the applicant's right to use a qualified third-party  
15 plan reviewer under Section 11-31.2-20.

16 (65 ILCS 5/11-31.2-15 new)

17 Sec. 11-31.2-15. Inspection timelines.

18 (a) A municipality shall conduct any required inspection  
19 within 2 business days after receipt of a request.

20 (b) Failure to conduct the inspection within the required  
21 period triggers the applicant's right to use a qualified  
22 third-party inspector under Section 11-31.2-25.

23 (65 ILCS 5/11-31.2-20 new)

24 Sec. 11-31.2-20. Use of qualified third-party plan

1 reviewers upon missed deadline.

2 (a) If a municipality fails to complete its plan review  
3 within the deadlines established under Section 11-31.2-10,  
4 then the applicant may retain a qualified third-party plan  
5 reviewer.

6 (b) A municipality shall accept any plan review submitted  
7 by a qualified third-party plan reviewer as meeting the  
8 municipality's requirements if the review demonstrates  
9 compliance with the applicable building codes.

10 (c) A municipality shall issue the permit within 2  
11 business days after receiving a compliant third-party plan  
12 review.

13 (d) A municipality may not require a second review, impose  
14 additional comments, or delay issuance once a qualified review  
15 has been submitted, except as permitted under Section  
16 11-31.2-30.

17 (65 ILCS 5/11-31.2-25 new)

18 Sec. 11-31.2-25. Use of qualified third-party inspectors  
19 upon missed deadline.

20 (a) If a municipality fails to conduct a required  
21 inspection within 2 business days, then the applicant may  
22 retain a qualified third-party inspector.

23 (b) Municipalities shall accept inspection reports  
24 submitted under this Section as satisfying local inspection  
25 requirements if the report demonstrates compliance with the

1 building code.

2 (c) A municipality shall issue any required approval,  
3 certificate, or authorization within one business day after  
4 receiving a compliant inspection report.

5 (65 ILCS 5/11-31.2-30 new)

6 Sec. 11-31.2-30. Municipal audit authority.

7 (a) A municipality retains full authority to audit any  
8 third-party plan review or inspection for compliance with  
9 applicable codes. Nothing in this Division limits a  
10 municipality's authority to issue stop-work orders, withhold  
11 certificates of occupancy, or pursue enforcement actions for  
12 noncompliance.

13 (b) An audit may not delay issuance of a permit or  
14 authorization submitted under Section 11-31.2-20 or  
15 11-31.2-25.

16 (c) If a municipality identifies material noncompliance,  
17 then it may pursue enforcement actions available under its  
18 code authority and report the findings to the Department of  
19 Financial and Professional Regulation or applicable  
20 credentialing organization.

21 (d) A municipality may require reasonable documentation  
22 demonstrating that a qualified third-party plan reviewer or  
23 qualified third-party inspector meets the qualification  
24 requirements of this Division, including proof that the  
25 qualified third-party plan reviewer's or qualified third-party

1 inspector's licensure or certification is current and active.

2 (e) Nothing in this Division shall be construed to  
3 transfer liability for code compliance or construction defects  
4 from the owner, design professional, or contractor.

5 (65 ILCS 5/11-31.2-40 new)

6 Sec. 11-31.2-40. Fees; fee parity.

7 (a) A municipality may not charge plan review or  
8 inspection fees for any portion of the review process or  
9 inspection process performed by a qualified third-party plan  
10 reviewer or qualified third-party inspector.

11 (b) Fees charged by a qualified third-party plan reviewer  
12 may not exceed the municipality's standard fees for the same  
13 service.

14 (c) A municipality shall reduce its fees proportionally  
15 when an applicant uses third-party review for only one portion  
16 of the process.

17 (65 ILCS 5/11-31.2-45 new)

18 Sec. 11-31.2-45. Conflicts of interest.

19 (a) A qualified third-party plan reviewer may not review  
20 plans if:

21 (1) the qualified third-party plan reviewer, an  
22 employee of the qualified third-party plan reviewer, or  
23 qualified third-party plan reviewer's employer was  
24 involved in making the plans; or

1           (2) the plans are for work to be performed on property  
2           owned by the qualified third-party plan reviewer, an  
3           employee of the qualified third-party plan reviewer, or  
4           qualified third-party plan reviewer's employer.

5           (b) A qualified third-party inspector may not inspect work  
6           if the qualified third-party inspector, an employee of the  
7           qualified third-party inspector, or qualified third-party  
8           inspector's employer:

9                   (1) performed any of the work;

10                   (2) planned any of the work; or

11                   (3) is the owner of the property on which the work was  
12           performed.

13           (c) A qualified third-party plan reviewer or qualified  
14           third-party inspector shall disclose any potential conflict of  
15           interest to the applicant and the municipality before  
16           accepting an engagement.

17           (65 ILCS 5/11-31.2-50 new)

18           Sec. 11-31.2-50. Home rule preemption. A home rule unit  
19           may not regulate plan reviews or building inspections in a  
20           manner inconsistent with this Division. This Division is a  
21           limitation under subsection (i) of Section 6 of Article VII of  
22           the Illinois Constitution on the concurrent exercise by home  
23           rule units of powers and functions exercised by the State.

24           (65 ILCS 5/11-31.2-97 new)

1       Sec. 11-31.2-97. Severability. The provisions of this  
2       Division are severable under Section 1.31 of the Statute on  
3       Statutes.

1 INDEX

2 Statutes amended in order of appearance

- 3 55 ILCS 5/5-1063.3 new
- 4 65 ILCS 5/1-2-3.2 new
- 5 65 ILCS 5/Art. 11 Div.
- 6 12.2 heading new
- 7 65 ILCS 5/11-12.2-1 new
- 8 65 ILCS 5/11-12.2-5 new
- 9 65 ILCS 5/11-12.2-10 new
- 10 65 ILCS 5/11-12.2-15 new
- 11 65 ILCS 5/11-12.2-20 new
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